

111TH CONGRESS
1ST SESSION

H. R. 2482

To require the President to develop a comprehensive interagency strategy and implementation plan for long-term security and stability in Afghanistan, and for other purpose.

IN THE HOUSE OF REPRESENTATIVES

MAY 19, 2009

Ms. ROS-LEHTINEN (for herself, Mr. McHUGH, Mr. HOEKSTRA, Mr. LEWIS of California, Mr. KING of New York, Mr. BOEHNER, Mr. CANTOR, and Mr. PENCE) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on Armed Services and the Permanent Select Committee on Intelligence, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To require the President to develop a comprehensive interagency strategy and implementation plan for long-term security and stability in Afghanistan, and for other purpose.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “United States-Afghani-
5 stan Security and Stability Act”.

1 **SEC. 2. FINDINGS.**

2 Congress finds the following:

3 (1) Congress supports the following elements
4 outlined in the President's White Paper of the Inter-
5 agency Policy Group's Report on United States Pol-
6 icy Toward Afghanistan and Pakistan:

7 (A) The United States has a vital national
8 security interest in addressing the current and
9 potential security threats posed by extremists in
10 Afghanistan and Pakistan.

11 (B) The United States homeland, Paki-
12 stan, Afghanistan, India, Europe, Australia,
13 and United States allies in the Middle East re-
14 main targets of al Qaeda and other extremist
15 groups.

16 (C) At the same time, the Taliban and re-
17 lated organizations seek to reestablish their old
18 sanctuaries in Afghanistan.

19 (2) Afghanistan is a central front in the global
20 struggle against al Qaeda and other affiliated net-
21 works. A stable Afghanistan that is free from al
22 Qaeda, the Taliban, and extremist influence and ide-
23 ology will require a patient, long-term, integrated
24 political, military, and economic strategy that is ade-
25 quately resourced to accomplish its objectives.

1 (3) Allowing Afghanistan to revert to its pre-
2 September 11, 2001, status of control by al Qaeda
3 and the Taliban is not an option for United States
4 policy.

5 (4) Security and stability in Afghanistan is fur-
6 ther complicated given the prevalence of ungoverned
7 space between Afghanistan and Pakistan in which
8 state control has not been fully exercised given eth-
9 nic and tribal affiliations.

10 (5) The United States will continue to dem-
11 onstrate its long-term commitment to the people of
12 Afghanistan by—

13 (A) sustained civilian assistance and pro-
14 viding United States commanders with the
15 troops and resources needed to conduct coun-
16 terinsurgency operations with the support of
17 the Government and people of Afghanistan; and

18 (B) continuing to engage the Afghan peo-
19 ple in ways that demonstrate United States
20 commitment to promoting a legitimate and ca-
21 pable Afghan government.

22 (6) The objectives of United States policy to-
23 ward Afghanistan are to empower and enable Af-
24 ghanistan to—

1 (A) develop into secure and stable state
 2 with a government that exercises full control
 3 and authority over all the country; and

4 (B) develop increasingly reliable and capa-
 5 ble Afghan security forces that can actively con-
 6 front, and deny safe haven to, al Qaeda, the
 7 Taliban, and other extremists and eventually
 8 lead the counterinsurgency and counterter-
 9 rorism fight with reduced United States assist-
 10 ance.

11 **SEC. 3. COMPREHENSIVE INTERAGENCY STRATEGY AND**
 12 **IMPLEMENTATION PLAN FOR AFGHANISTAN.**

13 (a) IN GENERAL.—Not later than 30 days after the
 14 date of the enactment of the Supplemental Appropriations
 15 Act of 2009, the President shall develop and transmit to
 16 the appropriate congressional committees a comprehensive
 17 interagency strategy and implementation plan for long-
 18 term security and stability in Afghanistan which shall be
 19 composed of the elements specified in subsection (b).

20 (b) ELEMENTS.—The comprehensive interagency
 21 strategy and implementation plan required by subsection
 22 (a) shall contain at least the following elements:

23 (1) A description of how United States assist-
 24 ance described in section 4 will be used to achieve

1 the objectives of United States policy toward Af-
2 ghanistan.

3 (2) Progress toward the following:

4 (A) Executing and resourcing an inte-
5 grated civilian-military counterinsurgency strat-
6 egy in Afghanistan.

7 (B) Disrupting terrorist networks in Af-
8 ghanistan and Pakistan to degrade any ability
9 such networks have to plan and launch inter-
10 national terrorist attacks.

11 (C) Resourcing and prioritizing civilian as-
12 sistance in Afghanistan.

13 (D) Promoting a more capable, account-
14 able, and effective government in Afghanistan
15 that serves the Afghan people.

16 (E) Expanding the Afghan National Secu-
17 rity Forces and developing self-reliant security
18 forces that can lead the counterinsurgency and
19 counterterrorism fight with reduced United
20 States assistance.

21 (F) Supporting Afghanistan in disrupting
22 and dismantling narco-traffickers and breaking
23 the narcotics-insurgency nexus.

24 (G) Ensuring that nations and various
25 international organizations that have pledged to

1 provide multilateral and bilateral assistance to
2 support efforts to rebuild Afghanistan fulfill
3 their commitment.

4 (H) Developing and strengthening mecha-
5 nisms for Afghanistan-Pakistan cooperation.

6 (3) A financial plan and description of the re-
7 sources, programming, and management of United
8 States foreign assistance to Afghanistan, including
9 the criteria used to determine their prioritization.

10 (4) A complete description of both the evalua-
11 tion process for reviewing and adjusting the strategy
12 and implementation as necessary, and measures of
13 effectiveness for the implementation of the strategy.

14 (c) INTELLIGENCE SUPPORT.—The Director of Na-
15 tional Intelligence shall provide intelligence support to the
16 development of the comprehensive interagency strategy
17 and implementation plan required by subsection (a).

18 (d) UPDATES OF STRATEGY.—The President shall
19 transmit in writing to the appropriate congressional com-
20 mittees any updates of the comprehensive interagency
21 strategy and implementation plan required by subsection
22 (a), as necessary.

1 **SEC. 4. AUTHORIZATION OF ASSISTANCE FOR AFGHANI-**
2 **STAN.**

3 (a) IN GENERAL.—There is authorized to be appro-
4 priated to the President, for the purposes of providing as-
5 sistance to Afghanistan under the Foreign Assistance Act
6 of 1961 (22 U.S.C. 2151 et seq.), \$2,800,000,000 or such
7 sums as may be necessary for each of the fiscal years 2010
8 through 2013.

9 (b) USE OF FUNDS.—Amounts authorized to be ap-
10 propriated under this section or otherwise made available
11 to carry out this Act shall be used to the maximum extent
12 practicable as direct expenditures for programs, projects,
13 and activities, subject to existing reporting and notifica-
14 tion requirements.

15 **SEC. 5. CONGRESSIONAL BRIEFING AND NOTIFICATION RE-**
16 **QUIREMENTS.**

17 (a) BRIEFING.—Not later than 30 days after the date
18 of the transmission of the comprehensive interagency
19 strategy and implementation plan required by section 3,
20 and quarterly thereafter through December 1, 2013, the
21 President, acting through the Secretary of State and the
22 Secretary of Defense, shall brief the appropriate congres-
23 sional committees on the status of the comprehensive
24 interagency strategy and implementation plan.

25 (b) NOTIFICATION.—The President shall notify the
26 appropriate congressional committees not later than 30

1 days before obligating any assistance described in section
2 4 as budgetary support to the Government of Afghanistan
3 or to any persons, agencies, instrumentalities, or elements
4 of the Government of Afghanistan and shall describe the
5 purpose and conditions attached to any such budgetary
6 support assistance. The President shall notify the appro-
7 priate congressional committees not later than 30 days be-
8 fore obligating any other type of assistance described in
9 section 4.

10 **SEC. 6. DEFINITION.**

11 In this Act, the term “appropriate congressional com-
12 mittees” means—

13 (1) the Committee on Appropriations, the Com-
14 mittee on Armed Services, the Committee on For-
15 eign Affairs, and the Permanent Select Committee
16 on Intelligence of the House of Representatives; and

17 (2) the Committee on Appropriations, the Com-
18 mittee on Armed Services, the Committee on For-
19 eign Relations, and the Select Committee on Intel-
20 ligence of the Senate.

○